



OFFICER REPORT TO LOCAL COMMITTEE SURREY HEATH

LOCAL PREVENTION FRAMEWORK

6 DECEMBER 2011

KEY ISSUE

This is a progress report from the Youth Task Group. Priorities for the use of the commissioning budget under the devolved Local Prevention Framework have been identified and are submitted in this report for approval by the Local Committee.

SUMMARY

The Youth Task Group set up by the Local Committee has identified key priorities in Surrey Heath to prevent young people becoming Not in Education, Employment or Training (NEET) and to prevent young people from becoming First Time Entrants (FTE) to the youth justice system. This report brings forward recommendations from the Task Group on how the local commissioning resource should be allocated.

The conclusions of the Task Group are to provide positive opportunities that prevent antisocial behaviour in line with the prevent and deter approach. The Task Group recognised that there is a strong overlap with the predictive risk factors associated with NEET. The Task Group concluded that the resource should be focused borough wide with particular emphasis in locations highlighted in the heat map (Annex 1), but that potential provider organisations will also be required to offer support for young people at risk in other parts of the borough.

Following approval of the Local Committee, proposals for work to address the agreed priorities will be sought from a long list of pre-approved providers. The Task Group will then consider a shortlist (on 24th January 2012) and final recommendation for award of contracts will be brought to a future Local Committee meeting. The commissioned services would then commence on 1st April 2012.

OFFICER RECOMMENDATIONS

The Local Committee (Surrey Heath) is asked to:

- (i) agree that the commissioning budget of £85,000 will be deployed to commission the outcome of reduced NEETs across the borough, but with a strong focus on young people engaged in antisocial behaviour.
- (ii) agree that, in terms of geographical reach, the commissioning budget will have a whole borough approach, but that there will also be capacity to draw providers' attention to particular areas of need, such as Old Dean and St Michaels, and to acknowledge access and transport issues.
- (iii) note that the allocation of SOLD resources to young people will be delegated to officers in the Youth Support Service to arrange provision that addresses the identified risk factors and areas of geographical priority.
- (iv) note that the Local Committee (Surrey Heath) has a Small Grants allocation of £17,000 for the year commencing 1st April 2012, which will be available to support small voluntary youth organisations with grants of £500 to £1,000.

1 INTRODUCTION AND BACKGROUND

- 1.1 Services for Young People are undergoing significant reform to enable the County Council to respond to several significant drivers of change. These drivers include reducing costs by 30% over the 2009 baseline; modernising the offer to young people so that it is better integrated, more preventative and targeted; and for services to be delivered more locally.
- 1.2 The Local Prevention Framework (LPF) is an allocation of £85k to the SCC Local Committee in Surrey Heath to commission services designed to prevent young people becoming NEET or entering the youth justice system (FTE). This allocation is based on the number of young people who are NEET and the number who are first time entrants to the youth justice system. Additionally, £17k is available for the Local Committee to allocate as grants.
- 1.3 It is anticipated that the LPF will deliver against the County Council's expectation that where possible local youth services will be commissioned locally, in line with the government's localism agenda. This is the first time that this approach has been tried anywhere in the country.

- 1.4 The purpose of the LPF is to *prevent* NEET and to *prevent* offending and antisocial behaviour. It complements the functions of the new Youth Support Service, which has a clear focus on young people who are currently NEET or who are currently in the youth justice system. The LPF should engage with young people who are *at risk* of NEET or *at risk* of offending and focus on reducing the risk factors that are correlated with NEET and offending.
- 1.5 A needs assessment workshop was held for the Borough of Surrey Heath on 11th November 2011 with wide representation including Members (Borough and County Council), Surrey Heath Youth Council, school confederations, voluntary organisations, housing associations, police, youth development service and youth justice. The workshop considered the data on NEET and youth offending (including the predictive factors), as well as the perspectives and experience of the workshop participants.
- 1.6 Also under consideration by the Youth Task Group is the deployment of up to twenty sessions of outreach programme delivered by the Surrey Outdoor Learning and Development service. Surrey Outdoor Learning and Development (SOLD) provides a range of outdoor learning opportunities for schools, youth groups and youth organisations from its three centres at High Ashurst (Boxhill), Henly Fort (Guildford) and Thames Young Mariners (Ham) Additionally, SOLD has developed an outreach programme that can be delivered to young people in their local community and will focus on young people learning skills that increase protection from risk (especially soft skills around team working, trusting others and leadership). Surrey Heath will have 20, three-hour sessions available with a capacity of up to 20 young people per session. These sessions can be delivered locally to any part of the borough.
- 1.7 The small grants allocation for Surrey Heath is £17,000 for the year commencing 1st April 2012. Grants will be awarded by the Local Committee. Eligible organisations will be small voluntary groups who are reliant on volunteers to deliver services for young people. It is expected that most applications will be for amounts between £500 and £1,000 and in exceptional circumstances grants of up to £5,000 may be awarded. Guidance for potential applicants will be made available shortly.
- 1.8 There are three County Council youth centres in Surrey Heath (Bisley Youth Centre, Frimley Green Youth Centre and Old Dean Youth Centre). The new service will see the youth work delivered from each of these centres managed by a new organisation commissioned through the programme for Centre Based Youth Work. A Youth Club Advisory Group will be established for each centre chaired by a County Councillor (or his/her nominee) and with membership drawn from local young people, a Borough Councillor and community representatives. Nominations for a chairman will be put forward at a later meeting after the Terms of Reference for this group have been finalised.

2 ANALYSIS

- 2.1 Levels of NEET and offending by young people are generally low in Surrey and this is also true of Surrey Heath. The data from the One in Ten needs assessment shows two clusters of NEET and FTE: one north west of Surrey Heath (Old Dean/Camberley), to the right of York Town and south west of Surrey Heath (in and around Frimley). (See Surrey Heath NEET/FTE map from One in Ten, Annex 1).
- 2.2 The emerging work on the Risk of NEET Indicator (RONI) by the Commissioning & Development Team of Services for Young People will provide accurate and current case by case data on those young people who have one or more risk factors associated with post 16 NEET status. The initial findings show that there are currently 294 young people who are identified as being at risk of NEET with over half (56%) located in Old Dean, Watchetts and St Michael Wards.
- 2.3 Additionally, wider research has shown that the following risk factors are significant in increasing the likelihood of a young person becoming NEET or FTE:
 - School attendance less than 80%
 - Excluded from school
 - Engaged in anti social behaviour
 - Statement of Special Education Need or school action/school action plus
- 2.4 In July 2011 there were 69 young people identified as NEET (aged 16-19) in Surrey Heath.
- 2.5 The Index of Multiple Deprivation (produced by the Department for Communities and Local Government) is constructed from a set of indicators, which include employment deprivation, health deprivation and disability, education, skills and training, barriers to housing and services, crime and the living environment. This provides an index of relative deprivation for sub divisions (lower super output areas) within electoral wards in Surrey Heath. The table below shows the ten sub divisions that rank lowest in the borough:

Ward in which LSOA is	Surrey Heath ranking	Surrey ranking amongst 709
-----------------------	----------------------	----------------------------

located		LSOAs
St Michaels	1	23
Old Dean	2	24
Old Dean	3	45
Watchetts	4	48
Old Dean	5	79
Town	6	92
Bagshot	7	147
Chobham	8	154
Frimley	9	160
Chobham	10	173

- 2.6 This table shows the high need areas as identified in The Index of Multiple Deprivation, with rank of 1 indicating highest need area.
- 2.7 On offending behavior there is a lower proportion of first time entrants in Surrey Heath 0.51% of the 10-19 population compared to Surrey as a whole (0.72%) [Source: *One in Ten*].
- 2.8 The workshop identified two broad areas of concern –the availability of work experience and apprenticeships; and the availability and cost of public transport. There was agreement on the geographical areas presenting with the highest levels of need – the areas around Old Dean and St Michaels.

Particular focus on specific geographical areas

- 2.9 The Youth Task Group drew on the needs analysis data and workshop discussions to develop an approach that would combine Borough-wide resource with a more targeted approach for particular communities.
- 2.10 Borough-wide preventative services, with specific outreach facilities to provide services that address the risk factors highlighted above. These services would be expected to build on the prevent and deter approach.
- 2.11 In relation to the allocation of places on SOLD, the Youth Task Group considered that these places should be responsive to local need. The Youth Task Group recommends these resources are delegated to Youth Support Service officers to enable a swift response to need. The resources would be expected to be allocated in response to need, drawing on the risk factors highlighted in this report and addressing the preventative agenda.

3 CONSULTATIONS

- 3.1 The local prevention framework is one of several delivery models, which have been developed by the Services for Young People *Fit for the Future* transformation programme. There has been wide ranging consultation with groups of young people, staff, and partner agencies. Members have been consulted through the county council's PVR Member Reference Group. Additionally, local engagement has taken place through the Local Committee Youth Task Group and the Workshop held on 11th November 2011.

4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS

- 4.1 It is anticipated that local commissioning will offer better value for money in that the outcomes commissioned will be more closely aligned to local need.

5 EQUALITIES AND DIVERSITY IMPLICATIONS

- 5.1 The devolved commissioning budget is likely to be targeted on Groups who are vulnerable or at risk.

6 CRIME AND DISORDER IMPLICATIONS

- 6.1 Local commissioning aims specifically to reduce offending and anti social behaviour and to increase participation.

7 CONCLUSION AND RECOMMENDATIONS

Following the needs analysis, workshop and Youth Task Group meeting on 11th November 2011, the following recommendations are proposed.

7.1 Deployment of the commissioning budget

Agree the commissioning budget of £85,000 will be deployed to commission the outcome of reduced NEET across the borough but with a strong focus on young people engaged in anti social behaviour.

7.2 Geographical focus of the commissioning budget

In terms of geographical reach, the Task Group preferred a whole borough approach, but with capacity to draw the providers' attention to particular areas of need, such as Old Dean and St Michaels. The Task Group were aware of smaller geographical areas that would require focus that may have been hidden from the data due to their very localised nature. There is also the need to consider access and transport issues in the borough.

7.3 Proposal to delegate SOLD allocations

Note the allocation of SOLD resources to young people will be delegated to officers in the Youth Support Service to arrange provision that addresses the identified risk factors and areas of geographical priority.

7.4 Small grants allocation

Note that the Local Committee (Surrey Heath) has a Small Grants allocation of £17,000 for the year commencing 1st April 2012. This will be available to support small voluntary youth organisations with grants of £500 to £1,000.

8 REASONS FOR RECOMMENDATIONS

8.1 The recommendations will:

- a) Support the council's priority to achieve "zero NEET" that is for 100% of young people aged 16 to 19 to be in education, training or employment.
- b) Support the council's priority that more young people are safe from crime and anti-social behaviour.
- c) Increase delivery of youth work locally.

9 WHAT HAPPENS NEXT

9.1 The next steps will be for officers to draft a commissioning specification to invite proposals from the framework suppliers.

9.2 A mini competition will take place on the 24th January 2012 where shortlisted suppliers will present their proposals to the Task Group. A recommendation on award of contract will be brought to the next meeting of the Local Committee for approval.

9.3 It is anticipated that the new provider(s) will be in place for 1st April 2012.

LEAD OFFICER: Garath Symonds, Assistant Director for Young People

TELEPHONE NUMBER: 0208 541 9023

E-MAIL: garath.symonds@surreycc.gov.uk

CONTACT OFFICER: Anthony Durno, Head of Youth Development Service

TELEPHONE NUMBER: 01372 371619

E-MAIL: anthony.durno@surreycc.gov.uk

BACKGROUND PAPERS: Services for young people in Surrey Heath – briefing for elected members (issued May 2011)

ANNEX 1: Surrey Heath heat map of NEETs and 1st time entrants to the youth justice system (2009)